



NO TANEM E KO BAK

LOCAL LEADERSHIP INSAED LO RESPONSE BLO
VANUATU LO TROPICAL CYCLONE HAROLD

June 2020

HUMANITARIAN HORIZONS PRACTICE PAPER SERIES



VANGO
Vanuatu Association of NGOs

HUMANITARIAN
ADVISORY GROUP



AKNOLEGMENTS

Graphic Design: Jean Watson

Copyeditor: Campbell Aitken

Cover photo: Damage weh Tropical Cyclone Harold e kosem lo Melsisi Catholic Church mo settlement lo western coast of Pentecost Island, Vanuatu. Ginny Stein, RedR, National Disaster Management Office (NDMO)

Humanitarian Advisory Group mo Vanuatu Association blo Non-Government Organisations (VANGO) wantem talem tank yu lo everi wan weh e contribute ko lo paper ia. Emia e inkludem Linda Kenni mo William Nasak hu been lidim data kolleksen lo Vanuatu, mo ol natol mo international actors insaed lo Vanuatu, Australia mo region weh e participate lo research ia.

About us

Humanitarian Advisory Grup istat lo 2012 blo leftemap profile blo ol humanitarian wok lo Asia mo Pacific. Setting ap blo hem lsem wan social entapris, HAG iprovidem wan spesel spes blo tingting, resej, teknikal advise mo trening we isave contribute lo wan positif wei blo isave gat wan excellent wok lo ol humanitarian wok.

Vanuatu Association blo Non-government Organisation (VANGO) I non government organization (NGO) mo civil society organization (CSO) umbrella bodi blo Vanuatu.

About the research program

This research is part of Humanitarian Advisory Group's three-year [Humanitarian Horizons Research Programme](#), aiming to inform and elevate the profile of humanitarian action in Asia and the Pacific. With funding from the Department of Foreign Affairs and Trade (DFAT) of the Australian Government, Humanitarian Horizons supports excellence in humanitarian action by influencing policy and practice in the region and globally.

Certified



Humanitarian Advisory Group hemi BCorp certified. Smol logo ia imeanem se mifala wok strong blo mek sua se business blo mifala hemi wan fos blo ol gud samting. Mifala ijus blo holem mifala akaontabol lo wan hae level blong social, environment moo I goodfala practice standards, we isettem mifala apat long ol nomal business.

INTRODAKSEN

Tropikal Cyclone (TC) Harold, emi wan kategori 5 cyclone we e bin hittim Vanuatu lo Monday 6 April 2020. Impak blo TC Harold weh e afektem ova 160,000 pipol emi closap olsm Cyclone Pam weh e bin happen faev yias ago. Beh tis taem respons e tekem wan difren kos. Ol national mo local aktas oli bin step up blo demonstretem seh humanitarian local leadership emi mo than jas wan inspiration lo Pasifik.

Vanuatu gavman mo humanitarian komuniti e bin reconisem seh bae response i difren tis time raon from se e nogat eni intanasonal help weh i bin avelabol so oli nid blo lukoutem teknikol help insaed lo kantri nomo. Nasonal wetem local oganasaesen nao oli bin lidim respons we emi bin wan impotant step go long rekovari.

Praktis pepa ya emi wan quik evaluasen blo TC Harold respons 50 days afta lo disasta. Bes lo data weh oli kolektem, pepa ia e explore risal mo ol issue blo local response lo taem blo asesmen. Pepa ia e askem ol impoten kwesten blong kwaliti blo rispons mo flo blo funding; weta ol intanasonal akta oli step bak time nasonal organisasen oli step ap; mo weta TC Harold rispons irepresentem point blo no kam bak blo holem lidasip insaed lo ol humanitarian wok lo Pasifik.

Abaot pepa ia

Praktis pepa ia emi blo fomem ol diskasen mo talem aot praktis weh e tek ples. Emi fomem pat blo Humanitarian Advisory Group's Resej strim weh I lukluk lo wanem nao I hapen taem localization e muv lo theory e kam praktis.

Pepa ya e gat faev seksen.

SEKSEN 1 e outlinem **konteks blo jenis**

SEKSEN 2 e describem mo documentem **step up long local lidasip**

SEKSEN 3 e aotlaenem impak blo step up lo **effectiveness blo rpsponse**. Emi considerem four mein area blo impact:

- ▶ Stretfala mo raet assistance
- ▶ Assistance we itekem short time mo ikwik nomo
- ▶ Swings mo roundabouts blong codinesen
- ▶ In country capacity oli demonstrate gud

SEKSEN 4 e outlinem impac blong step up blong **alokesen blo funds**

SEKSEN 5 e askem seh **Bae fuja e luk olsem wanem**.

WEI WE OLI MEKEM RISEJ YA

Praktis pepa ya emi bes long ol intaviu mo ol konsultesen wetem ol nasonal mo intanasonal aktas weh oli tek pat long TC Harold respons. Emia e includem ol representatives long nasonal mo local gavman, everi non-governmental organisations (NGOs), reginol grups, United Nations (UN) agencies, Red Cross Red Crescent Movement, mo ol donas. Resej ia e bin tek ples long coparesen wetem Vanuatu Association blo NGOs (VANGO), Humanitarian Advisory Group's Pacific Regional consultant we hemi Linda Kenni, mo national consultant William Nasak, hu bin lidim intaviu mo konsaltesen insaed long kantri. Pepa ia emi wan hae level kwik analisis weh e provaedem wan lukluk e go insaed lo ol theme mo issues lo vii blong ol operesenal aktas.



CONTEX BLONG JENJ

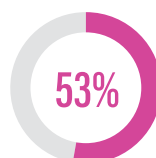
“Long 1980 kasem 2019 umi bin stap depen lo help blong ol patnas umi blo save respon. COVID 19 emi wan tes blong Vanuatu – blong luk sipos yumi save stanap yumi wan mo lukaotem ol own issues blong yumi.”¹

Humanitarian mo disaster respons sektor insaed long Vanuatu hemi bin nidim blong respond lo niufala circumstances blong TC Harold. Wan global pandemic weh kantri e no bin fesem sins 1918, e kontinu blong testem humanitarian community weh e lukim ol intanasonal staff oli mas ko bak, mo tu e putum wan stop lo suplae blong intanasonal help wol waed. Insaed lo Vanuatu, gavman e bin stap plan from COVID-19, respons blo ash fall long Tanna, mo e bin kam out lo nasonal eleksen. Arrivol blong TC Harold e addem mo pressa e go antap lo everi event ia. Heavy rainfall weh TC Harold e causem e also causem bigfala flood long Teouma. Praktol tingting weh kamaot blong response e mas inkludem everi restriksions mo barrias olsem intanasonal mo intenol travel restriksion quarantine program mo limited amoan blong wokfos.

FUNDING ENVIRONMEN

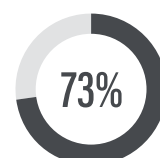
TC Harold e bin cosem bigfala damage lo sam pat blong kantri pitim TC Pam.² Both cyclones impacted over 150,000 people.³ Tufala Cyclone everiwan e impaktem ova 150,000 pipol beh total aid weh e bin hapen in response mi lowa blong TC Harold kasem tedei.⁴ Ol dona oli stragol blo sapotem TC Harold respons antap lo ol alokesen blong olgeta go long COVID-19. Antap lo hemia, emi bin rili had blong karem atensen blong media e kam long TC Harold Respons taswe atensen blong COVID-19 e bin stap long tufala men dona blong Vanuatu, Australia mo Niu Zealand.⁵ Beh lo wan positive saed ol donors oli letem ol aid respons tim blong usum ol funds weh oli exist finis e stap long ol nara aid projek blong providem kwik finansol sapot long saed blong economic impak blong COVID-19.⁶

U tingse e bin gat wan redaksen blong avelabel funds long ol intenasonal donas blong TC Harold Response?



Nasonal

AGRI BIGWAN/
AGRI



Intanasonal

¹ Nasonal/local risponden
² Intaviu 11; <https://www.abc.net.au/news/2020-04-10/adf-plane-to-deliver-relief-to-vanuatu-after-cyclone-harold/12140456>
³ TC Pam – 166,000 people (OCHA Situation Report #17); TC Harold – 160,000 (OCHA Flash Update #1)
⁴ Intaviu 13, 17, mo 19
⁵ Intaviu 15
⁶ Intaviu 1, 13, mo 15; https://www.abc.net.au/news/2020-05-20/australia-financial-support-pacific-governments-cyclone-pandemic/12262328?mc_cid=6b42d9b68d&mc_eid=34f819c0cc

Contex blong respons blong Vanuatu long Tropical Cyclone Harold



Tanna Ash Fol



Ova **28,000** pipol mo **5,650** haushols afekted



Crops e bin destroy mo livelihoods e bin threaten



OL KEY DETS

- ✓ **March 13** – Warning blong inkres volcanic aktiviti
- ✓ **April 11** – Gavman response e tek ples from seh aktiviti e kam mo serius



Teouma Flooding



Rainfall e causem flooding weh e impaktem livelihoods



COVID-19



E gat Zero cases nowia



Travel restriksion (intanasonal mo inta-islands), wetem ol bodas weh e klos



Requirement blong Quarantine blong intanasonal help mo relief items

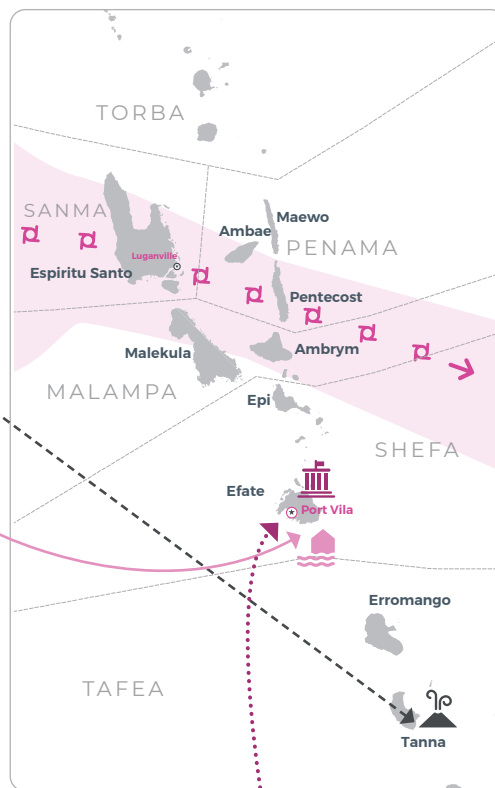


Lo namba blong help blong ol intanasonal okanaesasen wetem repatriation blong ol staff



OL KEY DETS

- ✓ **March 26** – COVID-19 State of Emergency deklasesen
- ✓ **April 14** – Government e apointem COVID-19 Advisory Tim blong helpem NDMO blong startem prevensien mo containmen measures



Politikol Transisen



Political negosiasen blong fomem gavman e addem wan narafala dimensen e go lo difficult situasen weh e stap.



OL KEY DETS

- ✓ **March 19-20** – Vanuatu Gen eleksion
- ✓ **March 20** – Caretaker gavman e fom
- ✓ **April 20** – New gavman e fom



Tropical Cyclone Harold



Impaktem long ol northern province blo Sanma, Malampa mo Penama, wetem Santo, weh emi hom blong second largest town long kantri, Luganville.



70% blong ol structures long Luganville e damej



160,000 individuals oli bin afekted



3 pipol oli bin ded mo ova **56** oli bin injed



17,347 haus oli damej nogud o bin destroy



87,000 pipol oli nogat home



36,985 pipol oli nogat shelta



81 damaged health fasiliti



Most long ol stok mo crops oli bin damej o destroyed

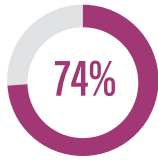


OL KEY DETS

- ✓ **April 3** – Yello alert blong Torba mo Sanma
- ✓ **April 4** – Alert e go antap long red blo Malampa, Penama, Sanma, mo Torba. COVID-19 travel mo social distancing restriksien oli outemblo sapotem evacuasen
- ✓ **April 6 and 7** – TC Harold e kilim Vanuatu
- ✓ **April 9** – COM⁷ appruvem olgeta ministries blong prioritisem response. NDMO e announcem local manejmen blong response
- ✓ **April 10** – NDMO assesmen tim e travel ko long ol afekted area
- ✓ **April 11** – Royal New Zealand Air force flight e deliverem fes raon blong relief sapot
- ✓ **April 13** – First round of Australia humanitarian supplies delivered by Australian Defence Force flight

Rod blo cyclone, sos ikam long [OCHA, VANUATU Tropical Cyclone Harold Humanitarian Snapshot stat long 8 April 2020.](#)

WAN STEP UP LONG LOCAL LIDASIP



Blong ol survey respondas oli filim seh rispons emi bin mo nasonali l.

Gavman blong Vanuatu, weh NDMO – men tim blong emejensi rispons - e lidim, oli bin soem klia lidasip mo onasip lo TC Harold rispons. Jiografic isolesen weh e tekem ples from COVID-19 e bin helpem gavman blong oganaesem wan gudfala response we hemi mo easy blong manejem taem weh e nogat fulap niufala developmen.⁸

Ol step up lo lidasip iko lo everi level blo gavman. Lo nasonal level, nasonal disasta komiti isetem polici direksen, taem NDMO istap osem main body blo implemented mo semtaem kodinetem ol rispons.⁹ Intanasonal mo nasonal organaesasen oli bin expektet blong organaes wetem gavman long centrol mo provinsol level blong mek sua seh ol rispons oli majem ol nids mo prioriti blong gavman. Provinsol Emejensi operesen senta (PEOC) – weh emi bin establish blong spredem emejensi response effot blong gavman bes lo pas tijings blong TC Pam¹⁰ – oli wok blong manejem wok lo graon. NDMO e sapotem PEOC mo sendem staff e go blong sapotem mo impruvem codinesen. Emia e letem olgeta PEOC memba blong lidim rispons from seh oli gat mo save long local contex blong oli save lid folem nid.¹¹

“Fulap long ol local respondens oli step up blong mekem wan gudfala wok. Emi wan gud samting seh ol hans blong mifla e fas. From emia e pushem ol local lidas blong tekem wan liding rol.”¹²

Nasonal staf, civil society representatifs mo oganaesesen olgeta tu oli bin tekem wan mo bigfala lidasip role. Insaed long ol intanasonal oganaesesen ol nasonal staff tu oli come ol men sos blong rispons codinesen blong fulmap gap weh e bin tek ples folem repatriation blong ol intanasonal lidas.¹³ Nasonal mo local oganaesesen oli bin step up tu blong fulmap implementesen gap weh e stap behaen long ol intanasonal oganaesesen weh oli bin afekted bigwan folem COVID-19.

“COVID-19 e afektem intanasonal NGOs from seh oli no save aksesem adisanol risos olsem specialist staff mo extra saplaes. Nowia oli mas dipen long olgeta men risos blong olgeta weh e minim seh maet ol junior ofisa nao oli tekem ol risponsabiliti ovasis instead long ol specialists blong olgeta.”¹⁴

⁸ Intaviu 21

⁹ Pacific Humanitarian Team – TC Harold Situation Report #3

¹⁰ <https://www.preventionweb.net/news/view/59178>

¹¹ Intaviu 4, 5, 6 mo 7

¹² Ol Intanasonal risponden

¹³ Intaviu 5 mo 7

¹⁴ Nasonal/local risponden

IMPAK BLONG RISPONS

Emi impoten blong andastanem impak blong wan strong local mo nasonal lidasip lo kwaleti blong rispons. Viu weh e aplae go long eria ia tedei¹⁵ e soem need blong andastanem weda local lidaship e bin impruv o e slowem daon humanitarian effectiveness.

“Hemia hemi bin wan gudfala rispons – weh e mitim everi nids blong evri pipol? No. Be hemi mo be beta long ol previas cyclones? Yes emia e tru.”¹⁶

Sekson ia hemi soem sam lo ol issu weh ol stekholda weh oli bin directly involve long rispons oli pointem aot folem risol blong increase blong local lidasip.

MO STRET ASISTENSE

Compe long ol pas rispons, local communities, local lidas mo civil society oganaeses (CSOs) oli bin mo preped tis taem raon mo oli mo involve long rispons blong TC Harold.¹⁷ From seh expectation blong olgeta long external sapot hemi bin lo, risol blong hemi e soem seh ol communities e dipen bagaken long ol traditional system weh oli no bin putum aside lo past. Community Disaster and Climate Change Committees (CDCCCs), weh hemi bin applaem tijing blong TC Pam hemi bin wan critical grup weh hemi bin helpem blong impruvum community involvmen mo onasip.¹⁸ Patisipesen mo ting blong onasip long community e mekem response e mo efektive.

Malvatumauri (Nasonal counsel blong ol Jif) encouragem mo advise mol komunitis blong resem ol funds mo kolektem ol rilif items. Ol yut mo ol grup blong ol woman long ol vilij weh TC Harold e no bin kasem oli lukoutem ol difren weis blong help olsem lo side blong donation blong root crops mo oganaesem deliveri blong ol supply ia. Time weh sos blo kakai hemi local wetem sapot blong gavman, hemi minim seh rilif kakai hemi mo helti mo gat fulap mo opsen pitim hemia weh oli bin distributem long ol previas rispons.¹⁹

“Ol jif blong Tanna oli bin oganaesem wan boat fulap long ol yam mo banana weh oli sendem e ko long Santo and oli serem long everiwan. Fasin ya e kam long ol tradisonal kalja blong mifala. Emia nao fasin weh mifala bin stap mekem.”²⁰

Ol local oganaeses weh oli stap gud insaed long ol komunitis weh e gat ol strong network mo strakja, oli joinem tugeta ol teknikol sapot mo ol workers weh oli gat skills blo sapotem ol afekted grup. Risal emia soem wan strong maj blong ol skills mo rispons e ko long ol stret eria weh e nidim asistans. Wan exampol hemi taem ol local oganaeses oli singaotem ol traditional weaver blong Tanna – weh oli save gud olgeta from ol skills blong olgeta blong mekem roof wetem coconut leaf – blong ko trenem ol afketed komuniti lo Espiritu Santo time weh oli stap pildim bak haus blong olgeta.²¹

15 <https://devpolicy.org/suffering-in-vanuatu-covid-19-cyclone-harold-and-a-distracted-political-leadership-20200505-3/>; <https://devpolicy.org/uninvited-guests-the-evolving-practice-of-international-humanitarian-response-to-cyclones-in-the-pacific-20200515-1/>; <https://www.policyforum.net/the-perfect-storm/>

16 Intanasonal rispondents: Igat semak tingting akros lo fulap intavius, we hemi includim intevius 1, 4, 12, 17

17 Intaviu 21

18 Intaviu 9

19 Intaviu 5

20 Nasonal/local rispodent

21 Intaviu 18; <https://www.newsroom.co.nz/2020/05/25/1197711/coconut-resurgence-in-cyclone-devastated-vanuatu>

Gavman blong Vanuatu mo intanasonal komuniti oli welkam mo sapotem aktif engejmen blong ol local komuniti mo oganaesesen. Ol niufala gavman membas (inkludem Prime Minister) moo l senia gavman staff oli bin engej plante wetem ol komunitis long ol afekted eria – wan difrens long ol previas respons. Emia emi bin wan positif jenj, from seh ol local oganaesesen, lidas mo komuniti oli gat mo opotuniti blong toktok wetem ol desison meka mo tu oli save contribute ko long proses blo desisen.²²

“Yu nid blong go toktok wetem ol pipol, yu nid blong ko toktok wetem ol jif and luk wanem e stap hapen long graon. Wanem weh hemi hapen taem u usum buk mo jek lis hemi problem blong mekem ol assumpsen blong wanem nao ol nids be wanem weh yu providem hemi no wan priority nid.”²³

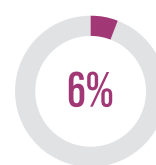
Despite ol positive steps blo impruvum komuniti engejmen lo tis response, espeseli tru long aktif rol blong societi, ol remot komunitis ol no bin engej bifo o long taem blong rispons. Ol help long taem ia emi bin folem standed process mo hemi iknorem ol stret needs blong olgeta.²⁴ Blong mekem nasonal respons e kam mo strong, ol local NGOs mo CSOs blong umi weh oli stap long ol remot eria oli nid blong gat mo sapot moo li nid blo stap insaed lo planning area bifo, long taem weh response stap hapen mo afta long rispons.²⁵

Wan rispons we hemi equal mo inkludem everiwan

Ol ristriksen blo COVID-19 mo ol impak blo TC Harold oli inkrisem valnarabiliti blo ol woman, ol yang gels mo ol boys, mo pipol wetem disabiliti.²⁶ Local mo intanasonal organisesen oli stap mekem advokasi blo gat wan inklusiv rispons we iwok thru ol mekansisem olsem blo genda mo Proteksen klasta, blo putum iko ol mids blo ol difdifren grups.

Proteksen klasta, we ol intanasonal mo local organsesen oli stap sapotem, iwok blo inkrisem ol proteksen we ifokas lo ol rispons.²⁷ Ol klasta mo ol membas blo hem oli stap promotem ol patisipesen blo ol woman mo ol yang pipol lo ol difren proses blo ol rispons. Hemia istap inkludem ol patisipesen insaed lo ol CDCCCs, semtaem hemi stap sapotem ol police blo impruvem monitaring mo blo sapotem ol grup we oli stap lo risk.²⁸ Even sapos igat ol jalenses istap, hemia hemi wan rili positif saen blo ol fuja rispons.

HELP E NO BIN TEKEM TUMAS TAEM



Only 6% blong ol interviewees akros long intanasonal mo nasonal stekholda oli bin ting seh rispons emi folem stret taem.

E bin gat sam amaon blong delei long operesen blong rispons weh hemi bin cosem sam frustresen long ol afekted komuniti weh oli bin nidim rispons hariap.²⁹ Wan exampol emi long olgeta komunitis long west coast blong Espiritu Santo wetem ol damej hom weh e no bin risivim sapot long gavman afta long tu manis.³⁰ Taem

22 Intaviu 6, 16 mo 19

23 Nasonal/local respondent

24 Intaviu 18

25 Intavius 6, 10, mo 16

26 CARE Vanuatu-Rapid Gender Analysis COVID-19; Intaviu 10

27 Intaviu 8, 9 mo 10

28 Intaviu 8

29 Intaviu 1, 3, 6 mo 11

30 <https://www.newsroom.co.nz/2020/05/25/1197711/coconut-resurgence-in-cyclone-devastated-vanuatu>

gavman rispons emi bin delel, ol local komunitis wetem ol tradisional strakja blong olgeta oli bin muv tugeta blong traem best blong sapotem ol afekted komuniti.³¹

E gat fulap risen blong olgeta delel blong fomal sapot. Olsem delel blong asesmen blo nids, ol quarantine requiremen blong save redi long ol saplae, e no bin gat enaf logistic more locally avaelabol stock, fulap eria oli bin had blong rijim mo niufala experience blong TC Harold environment wetem everi nara facta weh e bin stap.

Ples weh some long ol vilij e stap lem e longwe long ol narafala lokesen e mekem seh emi had blong karem ol data lo ole ria weh emi afketed. From seh sam lo ol rod akses no bin gat, ol team lo graon oli mas usum helicopta blo rijim sam long ol eria ia.³² Taem ol nids blo ol lokesen ia e kam clear, e tekem taem bagaken blong faenem mo kivim aot ol supply. Smol amaon blong ol items we hemi no kakai emi bin avaelabol blo karem locally mo kwik taem menly tru long Vanuatu Red Cross Society (VRCS), mo oli bin usum hariap nomo. Ol donors mo ol intanasonal oganaesesen (menli Australian Humanitarian Partnership (AHP) agencies, the Australian Red Cross (ARC) and UN agencies) oli bin okanaes blong ol supply blong sam mo stock tru long FRANZ network humanitarian supply flights.³³

Time weh supply e avaelabol e bin gat ol delel long rilis mo distribusen blong olgeta. COVID-19 hemi mekem wan gap long side blo logistic mo man pawa. Australian gavman mo CARE Vanuatu e bin putum ol local bes logistical sapot wetem NDMO blo help karem aot plan mo process blong rispons.³⁴

Vanuatu gavman mo ol dona oli bin nid blo kam up wetem ol niu quarantine protocol mo mas implimentem long wan sot notis. Ol protocol ia oli bin letem clerense blong ol items afta long tri deis be long praktis emia tekem mo time.

Gavman e bin wantem tu seh everi supply oli mas clerem lo vila bifo e kasem santo. Ol guds oli no longa save go stret long airport long Luganville lo Espiritu Santo. Ol guds oli bin delel blong kasem ol komunitis b gavman bin luk se emi raet opsen blong sloem daon risk blong wan COVID-19 aot brek.

Yes e tru seh redaksen blong intanasonal response e contribut bigwan long slow response beh sem taem tu insiden blong COVID-19 wea umi no bin go tru lo hem bifo mo e mekem restriksen long ol supply mo travel e cosem wan mo hevi impak lo timing.

OL SWINGS MO ROUNDABOUT BLO COORDINATION

Taem COVID-19 e putum wan stop lo ol intanasonal staff mo ol niu intanasonal oganaesesen blong kam insaed, e bin mekem e mo easy blong tugeta gavman mo ol intanasonal mo nasonal oganaesen blo oganaesem mo karem out response.³⁵ Long sem taem ia, ol strik rules blong ol arrivals and distribusen blong ol supply – weh e bin stap blong minimizem risk blong COVID-19 aot brek – e providem gavman wetem mo control ova long rispons activity weh e no bin gat bifo mekem seh gavman e bin stap long wan beta spot blong save sapotem ol efot mo impruvum codinesen, tracking mo accountability.³⁶

Ol cluster long taem ia oli bin mo Ni-van³⁷ pitim ol narafala taem bifo. Ol nasonal directa oli bin lidim ol meeting and fulap long ol pipol weh oli go long meeting ya emi ol locals (including ol nasonal staff blong ol intanasonal oganaesesen).

Smol numba blong ol intanasonal advaesa mo specialist e kivim bigfala confidense long ol local participants mo e kivim olgeta mo rum blong oli save serem ol tingting blong olgeta. E mekem seh levol blong engagemen blong ol local staff mo local oganaesesen e kam mo bigwan.³⁸

31 Intaviu 18 mo 23

32 Intaviu 3

33 Intaviu 4

34 Intaviu 4 mo 11

35 Intaviu 9 mo 21

36 Intaviu 16

37 I mekap long ol man Vanuatu nomo

38 Intaviu 6 mo 18 mo ol klasta obsevasen.

“Sam lo ol klasta miting oli toktok lo Bislama. Insaed lo ol miting ia ibin stil gat sam intanasonal staf istap araon, be ol paticipans fulap hemi ol local we oli fil moa kamfotabol blo share mol tingting mo idias.”³⁹

Anda long lidasip blong ol gavman cluster jeas, ol cluster memba oli wok wetem wan netwok blong ol gavman staff mo ol stekholda long groan blo faenem mo plannem ol nids blong oli save fomem wan stret rispons plan - blong sot (3-6 manis) mo long tem (3 yia).⁴⁰ Bes long ol plan ia mo stok tek blong ol avelabol risos, gavman e save lukluk long ol risos wea e nid blong kam long intanasonal komuniti.⁴¹ Beh since repot ia e kamaout, wan nasonal rispons plan e no bin rilis ko long publik long tis taem.

“Long nasonal levul yumi gat yumi wan nomo. NDMO e bin tekem lid mo e bin gat plante rikwest e kam long ol cluster blong kivim ol data mo ol fid bak long ol rapid assessments.”⁴²

Manejmen blong rispons tru long PEOCs e letem ol local oganaesesen blong wok gud mo wetem gavman mo ol nara patna blong leftem komuniti tingting e ko antap tru long ol sot miting everi dei. Sipos response oli bin manajem long Port Vila, bae ol tingting e longwe tumas long wanem nao emi reality blong ol komuniti blong save join gud wetem local komuniti fid bak.⁴³

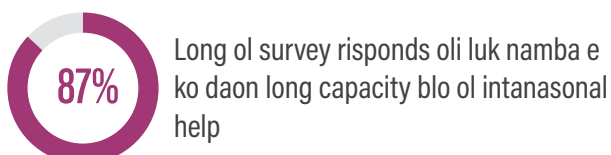
No mata long ol sakes weh e bin tek ples, sam intansonal oganaesesen oli bin kontinu blong ko stret lo NDMO instead blong ko tru long ol cluster leads. Taem ol oganaesesen oli no serem ol update long ol rispons aktiviti, saplae arrivol moo l distribusen, hemia e spolem assesmen mo planning blong gavman.⁴⁴

Kasem wanem level nao ol intanasonal akta oli rispektem mo wok wetem ol national lidasip strakja lo rispons ia?



OL CAPACITY INSAED LO KAONTRI WE OLI BIN DEMONSTRATEM GUD

Vanuatu we ino gat eni case blo COVID 19 oli ripotem se, hemi putum aot wan reali strick boda mo travela ristriksen. Stret afta lo TC Harold, Vanuatu NDMO imekem wan statemen se “Bae nogat eni man aotside bae ikam insaed blo rispons pepes, mo bae hemi wan operasen we bae ol man insaed nomo bae oli runem”.⁴⁵



39 Nasonal/local risponden

40 Intaviu 8 mo 9

41 Intaviu 3

42 Nasonal/local risponden

43 Intaviu 18

44 Intaviu 3

45 <https://www.facebook.com/605044193217937/posts/1312412105814472/?d=n>

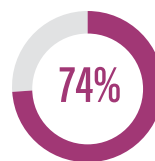
"COVID-19 e stopem fulap intanasonal expet blong oli kam insaed blong help, mekem e fosem umi blong mekem ol samting insaed long ability blong kantri nmo. Even tho emi wan struggle, emia emi wan step e go foret blong kantri blo yumi."⁴⁶

Intanasonal oganaesesen weh ol nasonal staff blong olgeta oli bin risivim trening finis mo hole mol posison blong risponsibiliti before long COVID-19 oli bin stap long wan gudfala posisen blong save rispon pitim ol narafala oganaesesen wetem menli intanasonal lidasip we oli bin repatriated time COVID-19 ristriksen e tek ples.⁴⁷ E bin gat wan rise blong ol local recruitmen blong ol staff olsem weh 72% blong survey responden blong ol intanasonal oganaesesen e talem. Long wan eksampol, wan increase long namba blong local staff weh AHP oganaesesen e propose i bin tek ples compare long ol nara taem.⁴⁸

"Wanem wea ol intanasonal akta oli stap mekem naia emi blo sosem wanem wea oli nidim long insaed lo kantri."⁴⁹

Gavman staff we emi actively involve long ol risponses mo ol lesen weh ol oli lanem long taem blong TC Pam mo Ambae Volcano erapsen oli nao part blong Penama mo Sanma PEOCs. Ol gavman representifs ya, ol local gavman mo CDCCCs weh oli aplaem ol pas eksperiens oli bin wan impoten pat blong rispons long graon.⁵⁰

"Kantri e gat fulap eksperiens spesialis long ol difren sekta mo COVID-19 oli pushum gavman blong tanem eye blong ol long ol o human risos weh hem e gat blong step up mo usum avelabol risos inside long kantri, insted blong dipen long intanasonal rispons olsem ol taem long bifo."⁵¹



Blong ol intanasonal oganaesesen survey rispondas oli ripotem wan incris long remote sapot ko long ol nasonal counterparts.

Remote capacity strengthening mo sapot ko long ol nasonal kanta pat e go antap,⁵² be emia emi base mo blong sapotem olgeta intanasonal oganaesesen. Long ol nasonal oganaesesen, 47% nomo oli ripotem seh oli bin risivim remote technical sapot long taem blong rispons weh e soem ol wik poin insaed long remote sapot. Remote sapot emi also had from ol jalenj olsem quality blong intanet seves, shelta mo logistics mo save blong ol ofisa wetem teknoloji.⁵³ Ol patnasip weh e stap finise bin kontribut ko blong mekem process blong remote sapot esi. Wan eksampol, ARC technical specialists oli bin sapotem VRCS counterpart blong olgeta remotely nmo wetem ol positif engejmen blong olgeta.⁵⁴

46 Nasonal/local risponden

47 Intaviu 12 mo 17

48 Intaviu 13

49 Nasonal/local risponden

50 Intaviu 13

51 Nasonal/local risponden

52 Intaviu 5, 7, 15 mo 21

53 Intaviu 15 mo 17

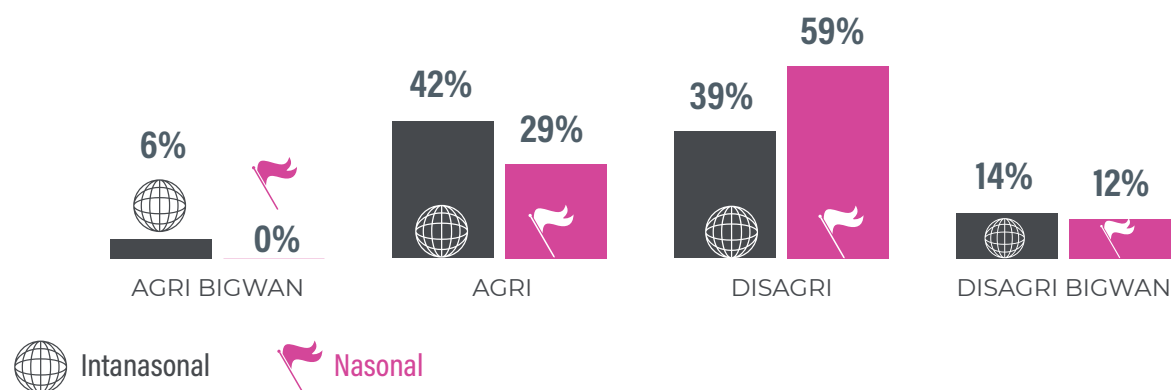
54 Intaviu 15

IMPACT BLONG OL FUNDING ALOKESAN

Step up blong nasonal mo local lidasip e bin soem seh e no bin gat wan step up long saed blong direk risos alokesen. Ol local oganaesesen oli bin frustrated taem weh oli no bin gat semak akses long funding time oli bin ova lukim olgeta blong save kasem direk funding. No mata weh COVID-19 e kivim wan janis blong ol local

oganaesesen blong save karem mo funding, ol tingting blong ol dona mo proses (wetem ability blong oli tekem mo risk) e no bin jenj blong inkludem emia.⁵⁵ Insted, ol nasonal oganaesesen oli luk seh oli bin risivim les mane blong TC Harold compe long ol rispons bifo.

E gat wan inkris long funding avelabel long ol nasonal aktas blong TC Harold rispons



“E luk olsem seh toktok blong ol donas long saed blong sapotem ol local oganaesesen blong lid emi hemia nomo; jes wan toktok. Oli stil disaed blong go long ol INGOs blong mek sua ol samting e happen.”⁵⁶

Ol patnasip blong ol dona wetem ol local oganaesesen emi develop tru long ol local kontrak. Taem number blo ol dona staff weh oli stap long ol residen misen e ko daon from repatriation mo consula wok blong repatriation blong ol nasonals blong ol e ko antap, wok blo engejem ol local oganaesesen e kam mo jalenjing long ol donas. Mekem seh, intanasonal

oganaesesen weh oli gat presens long ol dona kantri or wetem kontrak we oli save manejem olgeta wan, oli benefit mo long ples ia from olgeta nao oli jusum fes wan taem oli serem mane.⁵⁷

Ol itanasonal oganaesesen oli kontinu blong holem taet mane mo oli gat mo pawa long ol patnasip blong olgeta wetem ol local oganaesesen.⁵⁸ Fulap intanasonal oganaesesen oli dipen long ol local NGOs blong karem out ol program blong olgeta (espesali long time blong wan crisis olsem COVID-19) ol olfala model blong patnasip.⁵⁹ Ol dona kontrak wetem ol intanasonal oli enkarejem ol patnasip wetem ol local oganaesesen be emi no pat blong process blong olgeta blong save how nao oli serem mane, oli no ekspektem wan repot mo oli no moniterem ol equal patnasip principal.⁶⁰

55 Intanasonal risponden: same tingting mo feelings isemak akros long ol intavius, we hemi inkludem intavius 12, 13, 17, 18

56 Intanasonal risponden

57 Intaviu 1 mo 13

58 Intaviu 6

59 Intavius 6, 10 mo 19

60 Intavius 12 mo 13

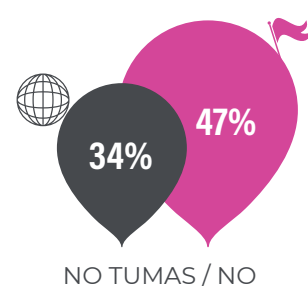
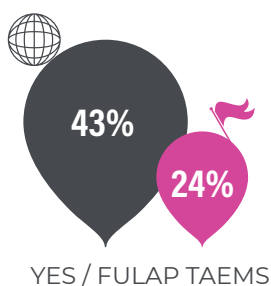


Fumigation blong ol humanitarian supplies. Ginny Stein, RedR, NDMO

Ol espektesen blong ol dona long saed blo proposol mo projek repot long fomat weh oli wantem emi kontinu blo stap olsem wan baria blong ol local oganaesesen mo gavman tu, lo saed blo aksesem mane direkli. Be e gat sam intanasonal oganaesesen weh oli wok wetem mo sapotem gavman blong redi long ol proposol blong save aksesem mo mane.⁶¹

Regulesen blong Vanuatu gavman we hemi talem seh eni aid donesan weh e kam long ol dona oli nid blo matchem wan semak size kontribusen e ko long gavman emi wan interesting developmen weh bae e save setem wan mak blong ol nara aid recipient kantri. Decision ia e minim seh ol dona olsem Australian gavman oli bin majem AUD 1.5 million we oli putum she blong AHP rispons wetem wan nara AUD 1.5 million kontribusen e go long gavman.⁶²

Ol nasonal oganaesesen oli risivim wan fair amount blong funding long rispons kompe long ol intanasonal akta o no?



Intanasonal



Nasonal

⁶¹ Intaviu 16

⁶² Intaviu 12 mo 13

EMIA E MINIM WANEM BLONG FUJA?

COVID-19 bae kontinu blong afektem wei weh humanitarian sekta e operet long Vanuatu naia kasem fuja. No mata weh ol restriksion oli leftem, mo nasonal mo local humanitarian komunitis weh oli empawad bae oli stil wanem kontinu long rod blong seftem pawa mo ol risos. Emia bae e nidim blong ol nasonal aktas oli kontinu blo stanap mo redi blong lukluk long ol wiknes long side blo rispons ability mo blong save prioritisem effectiveness blong rispons. Bae emi also nidim blong ol intanasonal akta blong kontinu blong step ko bak blong lukluk wanem eria weh e gat value mo long ol equal patnasip.

“Bae nogat ko bak long ples ia. Bae emi wan niu wol blong ol intanasonal NGOs. Blong olgeta weh oli jusum blong kontinu long Vanuatu, bae kwestin e stap long how now bae umi suvive mo sapotem ol rispons weh ol local oli lidim.”⁶³

Wan hae laet long TC Harold rispons emi weh gavman mo ol nasonal aktas oli lanem bigfala lesen long TC Pam rispons mo impruvum planing mo coodinesen. Long sem taem, eksperens blong TC Harold bae oli save usum blo skelem rispons mo capacity wetem ol strakja. Emia e inkludem to ol filing up blong ol gaps weh i bin hae laet to insaed long TC Harold response weh in inkludem:

- ▶ Improvemen blong aid distribusen mo monitoring blong ol mekanisem

- ▶ Building up blong ol local stock blong ol NFIs mo ol nara mekanisem
- ▶ Setting up blong decentralised warehousing capacity blong ol NFIs
- ▶ Sapotem ol local NGOs mo ol CSO network blong impruvum coodinesen mo rispons planning mo tub long proactively sapote mol local oganaesesen blong mekem mekem capacity blong yumi a kam more strong
- ▶ Mekem ol decentralized rispons structure kam mo strong
- ▶ Improvem ol coordinating mekanisms wetem ol intanasonal patnas

Despite ol jalenjes mo ol eria weh umi foldaon long hem, TC Harold rispons long Vanuatu e some ability blong ol nasonal mo local oganaesesen mo ol staf blong save lidim rispons aktivesen. Mo tu emi soem sam promes blong gudfla remote praktis blong teknikol sapot even tho ol local patna oganaesesen oli nid blo include mo. finali, rispons ya e maet palensem gud sensitif laen blong nasonal mo intanasonal akta weh e bin ko nogud long taem blong TC Pam response. Emia e save providem wan opotunite blong nasonal wetem intanasonal akta blong wok tugeta mo establisem ol role mo responsibiliti blong olgeta mo rekonaesem valuable kontribusen go long effective humanitarian rispons.

63 Intanasonal risponden

No tanem e ko bak: local leadasip long rispons blong Vanuatu lo Tropical Cyclone Harold





VANGO
Vanuatu Association of NGOs

HUMANITARIAN
ADVISORY GROUP

